

REPORTS ANALYSIS REFERRAL

TO

OFFICE OF GENERAL COUNSEL

DATE: December 11, 2006

ANALYST: Nisha Saspal

I COMMITTEE: International Longshoremen's Association AFL-CIO
Committee on Political Education ILA-COPE
(C00158576)
Robert E. Gleason, Treasurer
17 Battery Place
New York, NY 10004

II. RELEVANT STATUTE: 2 U.S.C. §434(b)(2)(A)
2 U.S.C. §434(b)(2)(J)
11 C.F.R. §104.3(a)(2)(i)(A)
11 C.F.R. §104.3(a)(2)(i)(B)
11 C.F.R. §104.3(a)(2)(viii)(A) and (B)

III BACKGROUND:

Failure to Provide Supporting Schedules (Failure to Disclose All Financial Activity)

The International Longshoremen's Association AFL-CIO Committee on Political Education ILA-COPE ("the Committee") filed an Amended 2004 April Quarterly Report disclosing \$65,827.21 in additional receipts, an Amended 2004 July Quarterly Report disclosing \$80,211.62 in additional receipts, an Amended 2004 12 Day Pre-Primary Report disclosing \$101,782.46 in additional receipts and an Amended 2004 October Quarterly Report disclosing \$50,867.77 in additional receipts (Attachment 2).

2004 April Quarterly Report

On April 14, 2004, the Committee filed its 2004 April Quarterly Report covering the period of January 1, 2004 to March 31, 2004 (Image 24990988942). This original report disclosed \$140,500.19 on Line 11(a)(i) (Itemized Contributions from Individuals/Persons Other than Political Committees), \$0.00 on Line 11(a)(ii) (Unitemized Contributions from

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Individuals/Persons Other than Political Committees), and \$18,711.17 on Line 17 (Other Federal Receipts) of the Detailed Summary Page (Image 24990988944).

On April 23, 2004, the Committee filed an Amended 2004 April Quarterly Report covering the period of January 1, 2004 to March 31, 2004 (Image 24991183335). The amended report disclosed \$0.00 on Line 11(a)(i) (Itemized Contributions from Individuals/Persons Other than Political Committees), \$140,500.19 on Line 11(a)(ii) (Unitemized Contributions from Individuals/Persons Other than Political Committees), and \$18,711.17 on Line 17 (Other Federal Receipts) of the Detailed Summary Page (Image 24991183337).

On July 15, 2004, the Committee filed another Amended 2004 April Quarterly Report covering the period of January 1, 2004 to March 31, 2004 (Image 24961835109). The amended report disclosed \$140,559.67 on Line 11(a)(i) (Itemized Contributions from Individuals/Persons Other than Political Committees), \$140,500.19 on Line 11(a)(ii) (Unitemized Contributions from Individuals/Persons Other than Political Committees), and \$29,059.46 on Line 17 (Other Federal Receipts) of the Detailed Summary Page (Image 24961835111).

On July 23, 2004 and October 15, 2004, the Committee filed additional Amended 2004 April Quarterly Reports covering the period of January 1, 2004 to March 31, 2004 (Images 24962003519 and 24962475615). These amended reports disclosed no change in the amount of receipts disclosed by the Committee (Images 24962003521 and 24962475617).

On November 24, 2004, a Request for Additional Information ("RFAI") was sent to the Committee referencing the Amended 2004 April Quarterly Report, received October 15, 2004. Among other discrepancies questioned, the RFAI asked for clarification regarding \$150,908 in additional receipts that were not disclosed on the Committee's original 2004 April Quarterly Report (Image 24038630658).

On December 20, 2004 at 13:41, the Committee filed another Amended 2004 April Quarterly Report covering the period of January 1, 2004 to March 31, 2004 (Image 24981801551). The amended report disclosed \$0.00 on Line 11(a)(i) (Itemized Contributions from Individuals/Persons Other than Political Committees), \$195,979.11 on Line 11(a)(ii) (Unitemized Contributions from Individuals/Persons Other than Political Committees), and \$29,059.46 on Line 17 (Other Federal Receipts) of the Detailed Summary Page (Image 24981801553).

On December 20, 2004 at 13:45, the Committee filed a miscellaneous electronic submission (Form 99), referencing its Amended 2004 April Quarterly and Amended 2004 July Quarterly Reports which stated, "The reason the information was not originally reported was that the information was made available after the reporting date, so the information was added as an amendment" (Image 24981801579).

On December 29, 2004, the Reports Analysis Division ("RAD") analyst called the Committee regarding a possible referral to the Office of General Counsel ("OGC") for the increased activity disclosed on the Amended 2004 April Quarterly Report, received October 15, 2004. A message was left for Corey Rubin, the individual responsible for filing the Committee's reports with the FEC, informing him that the Committee's response was inadequate and that the Committee had one week to provide more information (Attachment 3).

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On December 30, 2004, Mr. Rubin called the RAD analyst. Mr. Rubin explained that the increase in receipts were due to the Committee's failure to timely forward financial documents to him. He stated that this problem has since been resolved. The RAD analyst suggested to Mr. Rubin that he coordinate with the Committee to submit any additional information regarding the increase in activity (Attachment 3).

On January 5, 2005 at 15:06, the Committee filed a miscellaneous electronic submission (Form 99) referencing its Amended 2004 April Quarterly and Amended 2004 July Quarterly Reports, which stated in part, "The additional receipts shown on the amended reports represent unitemized payroll deduction contributions from ILA members. These unitemized receipts were not reflected in the original report because of a routing delay in the transmission of certain account information from ILA's accountants to the persons responsible for preparing the ILA COPE reports. ILA COPE has already acted to address and resolve the source of the routing delay that necessitated the amendments by providing for the direct transmission of ILA COPE receipt information from ILA COPE's bank to the persons responsible for preparing ILA COPE's FEC reports. This step represents a part of on-going efforts by the ILA to streamline the transmission of information between relevant ILA departments, which effort has been made a priority since the completion of the FEC's audit of ILA COPE in 2004." (Image 25980027495)

Also on January 5, 2005, Mr. Rubin left a message for the RAD analyst to ensure the FEC had received the miscellaneous electronic submission. On January 10, 2005, the RAD analyst returned Mr. Rubin's call and confirmed that the electronic submission referencing the Amended 2004 April Quarterly and Amended 2004 July Quarterly Reports had been received by the Commission (Attachment 3).

2004 July Quarterly Report

On July 15, 2004, the Committee filed its 2004 July Quarterly Report covering the period of April 1, 2004 to June 30, 2004 (Image 24961865357). This original report disclosed \$143,860.07 on Line 11(a)(i) (Itemized Contributions from Individuals/Persons Other than Political Committees) and \$30,913.23 on Line 17 (Other Federal Receipts) of the Detailed Summary Page (Image 24961865359).

On August 2, 2004, the Committee filed an Amended 2004 July Quarterly Report covering the period of April 1, 2004 to June 30, 2004 (Image 24962054704). The amended report disclosed no change in amount of receipts disclosed by the Committee (Image 24962054706).

On October 15, 2004, the Committee filed another Amended 2004 July Quarterly Report covering the period of April 1, 2004 to June 30, 2004 (Image 24962476267). The amended report disclosed \$209,360.85 on Line 11(a)(i) (Itemized Contributions from Individuals/Persons Other than Political Committees) and \$45,624.07 on Line 17 (Other Federal Receipts) of the Detailed Summary Page (Image 24962476269).

On December 1, 2004, an RFAI was sent to the Committee referencing the Amended 2004 July Quarterly Report, received October 15, 2004. Among other discrepancies questioned, the RFAI asked for clarification regarding the \$80,211 in additional receipts that were not disclosed on the Committee's original 2004 July Quarterly Report (Image 24038641066).

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On December 20, 2004 at 13:45, the Committee filed a miscellaneous electronic submission (Form 99) referencing its amended 2004 April Quarterly and 2004 July Quarterly Reports, which stated, "The reason the information was not originally reported was that the information was made available after the reporting date, so the information was added as an amendment" (Image 24981801579).

On December 20, 2004 at 14:28, the Committee filed another Amended 2004 July Quarterly Report covering the period of April 1, 2004 to June 30, 2004 (Image 24981801785). The amended report disclosed no change in the amount of receipts disclosed by the Committee (Image 24981801787).

On January 5, 2005 at 15:06, the Committee filed a miscellaneous electronic submission (Form 99) referencing its Amended 2004 April Quarterly and Amended 2004 July Quarterly Reports, which stated in part, "The additional receipts shown on the amended reports represent unitemized payroll deduction contributions from ILA members. These unitemized receipts were not reflected in the original report because of a routing delay in the transmission of certain account information from ILA's accountants to the persons responsible for preparing the ILA COPE reports. ILA COPE has already acted to address and resolve the source of the routing delay that necessitated the amendments by providing for the direct transmission of ILA COPE receipt information from ILA COPE's bank to the persons responsible for preparing ILA COPE's FEC reports. This step represents a part of on-going efforts by the ILA to streamline the transmission of information between relevant ILA departments, which effort has been made a priority since the completion of the FEC's audit of ILA COPE in 2004." (Image 25980027495)

Also on January 5, 2005, Mr. Rubin left a message for the RAD analyst to ensure that the FEC had received the miscellaneous electronic submission. On January 10, 2005, the RAD analyst returned Mr. Rubin's call and confirmed that the electronic submission referencing the Amended 2004 April Quarterly and Amended 2004 July Quarterly Reports had been received by the Commission (Attachment 3).

On January 13, 2005, the RAD analyst called Mr. Rubin to inform him of the potential OGC referrals for the Committee's 2004 July Quarterly, 2004 October Quarterly, and 2004 12 Day Pre-Primary Reports regarding increased receipts on the amendments for those reports. Mr. Rubin indicated that he would not submit any additional materials, but that he would be available if any additional questions or concerns arose regarding the issue. The RAD analyst also confirmed that the Commission had received the electronic submission regarding the aforementioned reports (Attachment 3).

2004 12 Day Pre-Primary

On August 19, 2004, the Committee filed its 2004 12 Day Pre-Primary Report covering the period of July 1, 2004 to August 11, 2004 (Image 24962139114). This original report disclosed \$0.00 on Line 11(a)(i) (Itemized Contributions from Individuals/Persons Other than Political Committees), \$0.00 on Line 11(a)(ii) (Unitemized Contributions from Individuals/Persons Other than Political Committees), and \$0.00 on Line 17 (Other Federal Receipts) of the Detailed Summary Page (Image 24962139116).

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On October 15, 2004, the Committee filed an Amended 2004 12 Day Pre-Primary Report covering the period of July 1, 2004 to August 11, 2004 (Image 24962512743). The amended report disclosed \$46,241.70 on Line 11(a)(i) (Itemized Contributions from Individuals/Persons Other than Political Committees), \$46,241.70 on Line 11(a)(ii) (Unitemized Contributions from Individuals/Persons Other than Political Committees), and \$9,299.06 on Line 17 (Other Federal Receipts) of the Detailed Summary Page (Image 24962512745).

On December 8, 2004, an RFAI was sent to the Committee, referencing the Amended 2004 12 Day Pre-Primary Report, received October 15, 2004. Among other discrepancies questioned, the RFAI asked for clarification regarding the \$101,782 in additional receipts that were not disclosed on the Committee's original 2004 12 Day Pre-Primary Report (Image 24038661729).

On January 11, 2005, the Committee filed a miscellaneous electronic submission (Form 99) referencing its Amended 2004 12 Day Pre-Primary and Amended 2004 October Quarterly Reports which stated in part, "...the additional receipts shown on the amended reports represent unitemized payroll deduction contributions from ILA members. These unitemized receipts were not reflected in the original report because of a routing delay in the transmission of certain account information from ILA's accountants to the persons responsible for preparing ILA COPE reports. ILA COPE has already acted to address and resolve the source of the routing delay that necessitated the amendments by providing for the direct transmission of ILA COPE receipt information from ILA COPE's bank to the persons responsible for preparing ILA COPE's FEC reports" (Image 25980140768).

On January 13, 2005, the RAD analyst called Mr. Rubin to inform him of the potential OGC referrals for the Committee's 2004 July Quarterly, 2004 October Quarterly, and 2004 12 Day Pre-Primary reports regarding increased receipts on the amendments for those reports. Mr. Rubin indicated that he would not submit any additional materials, but that he would be available if any additional questions or concerns arose regarding the issue. The RAD analyst also confirmed that the Commission had received the electronic submission regarding the aforementioned reports (Attachment 3).

On January 31, 2005, the Committee filed an Amended 2004 12 Day Pre-Primary Report covering the period of July 1, 2004 to August 11, 2004 (Image 25970103755). The amended report disclosed \$0.00 on Line 11(a)(i) (Itemized Contributions from Individuals/Persons other than Political Committees), \$92,483.40 on Line 11(a)(ii) (Unitemized Contributions from Individuals/Persons Other than Political Committees), and \$9,299.06 on Line 17 (Other Federal Receipts) of the Detailed Summary Page (Image 25970103757).

2004 October Quarterly Report

On October 15, 2004, the Committee filed its 2004 October Quarterly Report covering the period of August 26, 2004 to September 30, 2004 (Image 24971730760). This original report disclosed \$71,268.73 on Line 11(a)(i) (Itemized Contributions from Individuals/Persons Other than Political Committees), \$71,268.73 on Line 11(a)(ii) (Unitemized Contributions from Individuals/Persons Other than Political Committees), and \$1,133.77 on Line 17 (Other Federal Receipts) of the Detailed Summary Page (Image 24971730762).

On October 21, 2004, the Committee filed an Amended 2004 October Quarterly Report covering the period of August 26, 2004 to September 30, 2004 (Image 24962645739). The amended report disclosed \$114,019.50 on Line 11(a)(i) (Itemized Contributions from Individuals/Persons Other than Political Committees), \$71,268.73 on Line 11(a)(ii) (Unitemized Contributions from Individuals/Persons Other than Political Committees), and \$9,250.77 on Line 17 (Other Federal Receipts) of the Detailed Summary Page (Image 24962645741).

On December 8, 2004, an RFAI was sent to the Committee referencing the Amended 2004 October Quarterly Report, received October 21, 2004. Among other discrepancies questioned, the RFAI asked for clarification regarding the \$50,868 in additional receipts that were not disclosed on the Committee's original 2004 October quarterly report (Image 24038661724).

On January 11, 2005, the Committee filed a miscellaneous electronic submission (Form 99) referencing its Amended 2004 October Quarterly and Amended 12 Day Pre-Primary Reports which stated in part, "...the additional receipts shown on the amended reports represent unitemized payroll deduction contributions from ILA members. These unitemized receipts were not reflected in the original report because of a routing delay in the transmission of certain account information from ILA's accountants to the persons responsible for preparing ILA COPE reports. ILA COPE has already acted to address and resolve the source of the routing delay that necessitated the amendments by providing for the direct transmission of ILA COPE receipt information from ILA COPE's bank to the persons responsible for preparing ILA COPE's FEC reports" (Image 25980140768).

On January 13, 2005, the RAD analyst called Mr. Rubin to inform him of the potential OGC referrals for the Committee's 2004 July Quarterly, 2004 October Quarterly, and 2004 12 Day Pre-Primary reports regarding increased receipts on the amendments for those reports. Mr. Rubin indicated that he would not submit any additional materials, but that he would be available if any additional questions or concerns arose regarding the issue. The RAD analyst also confirmed that the Commission had received the electronic submission regarding the aforementioned reports (Attachment 3).

On January 31, 2005, the Committee filed another Amended 2004 October Quarterly Report covering the period of August 26, 2004 to September 30, 2004 (Image 25980392298). The amended report disclosed \$0.00 on Line 11(a)(i) (Itemized Contributions from Individuals/Persons Other than Political Committees), \$185,288.23 on Line 11(a)(ii) (Unitemized Contributions from Individuals/Persons Other than Political Committees), and \$9,250.77 on Line 17 (Other Federal Receipts) of the Detailed Summary Page (Image 25980392300).

To date, no further communication has been received from the Committee regarding these matters

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 FILING FREQUENCY: QUARTERLY

ID #C00158576

FORM TYPE	RPT TYPE	AI	PGI	REC DATE	PGS	BEG IMAGE	COVERAGE DATES	BEG CASH	RECEIPTS	DISBURSE	END CASH	DEBTS BY
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3	YE	A	P	8/02/2004	51	24962053610	7/01/2003 12/31/2003	6617190	369435	229620	6757006	0

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ID #C00158576

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INTERNATIONAL LONGSHOREMEN'S ASSOCIATION AFL-CIO COMMITTEE ON POLITICAL EDUCATION ILA-COPE
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INTERNATIONAL LONGSHOREMEN'S ASSOCIATION AFL-CIO COMMITTEE ON POLITICAL EDUCATION ILA-COPE ...-PARTY QUALIFIED
Robert Gleason 17 Battery Place New York NY 10004
FILING FREQUENCY: QUARTERLY

ID #C00158576

FORM TYPE	RPT TYPE	AI	PGI	REC DATE	PGS	BEG IMAGE	COVERAGE DATES	BEG CASH	RECEIPTS	DISBURSE	END CASH	DEBTS BY
3	12G	A	P	10/24/2006	22	26960583266	10/01/2006 10/18/2006	8129316	11477	89100	8051694	0
3	12G	A	P	11/07/2006	22	26940581044	10/01/2006 10/18/2006	8128316	11477	89100	8050694	0
3	30G	N	P	12/05/2006	19	26960694309	10/19/2006 11/27/2006	8050694	87358	86736	8051316	0
TOTAL									1770106	1036931		

27044174965

International Longshoremen's Association AFL-CIO Committee on Political Education (ILA-COPE) (C00158576)

**2004 April Quarterly Report/Amended 2004 April Quarterly Report
Overview of Additional Receipts**

Line	Original 2004 April Quarterly Report (Image #24990988944)	Amended April Quarterly Report, received 12/20/04 (Image #24981801553)	Variance Amount
11(a)(i)	\$140,500.19	\$0.00	-\$140,500.19
11(a)(ii)	\$0.00	\$195,979.11	\$195,979.11
17	\$18,711.17	\$29,059.46	\$10,348.29

**2004 July Quarterly Report/Amended 2004 July Quarterly Report
Overview of Additional Receipts**

Line	Original July Quarterly Report (Image 24961865359)	Amended July Quarterly Report, received 10/15/04 (Image 24962476269)	Variance Amount
11(a)(i)	\$143,860.07	\$209,360.85	\$65,500.78
17	\$30,913.23	\$45,624.07	\$14,710.84

**2004 12 Day Pre-Primary Report/Amended 2004 12 Day Pre-Primary Report
Overview of Additional Receipts**

Line	Original 12 Day Pre-Primary Report (Image #24962139116)	Amended 12 Day Pre-Primary Report, received 1/31/05 (Image #25970103757)	Variance Amount
11(a)(ii)	\$0.00	\$92,483.40	\$92,483.40
17	\$0.00	\$9,299.06	\$9,299.06

**2004 October Quarterly Report/Amended 2004 October Quarterly Report
Overview of Additional Receipts**

Line	Original October Quarterly Report (Image #24971730762)	Amended October Quarterly Report, received 1/31/05 (Image #25980392300)	Variance Amount
11(a)(i)	\$71,268.73	\$0.00	-\$71,268.73
11(a)(ii)	\$71,268.73	\$185,288.23	\$114,019.50
17	\$1,133.77	\$9,250.77	\$8,117.00